

# Welcome

# Agenda – Community Forum – Thursday 18<sup>th</sup> September 2025

1. Welcome and introductions - *(Chair)*
2. Meeting note / matters arising from last Forum held on: 15<sup>th</sup> May 2025 - *(Chair)*
3. Update: Community Fund - *(Amelia Thompson, Somerset Community Foundation)*
4. Update: Office of Nuclear Regulation Report - *(Alun Griffiths, ONR)*
5. Update: Environment Agency – *(Jon Ayers, EA)*
6. Project Progress Update - *(Andrew Cockcroft, EDF)*
7. Workforce Uplift Topic Papers - *(Andrew Cockcroft, Richard Clews, Nick Stone, EDF)*
  - a. Introduction
8. Proposed Mitigation – *(Andrew Cockcroft, Richard Clews, Nick Stone, EDF)*
  - a. Decision-making – *(Joanna Whitehead, Somerset Council)*
9. Discussion
10. Date of next meeting: Thursday 15<sup>th</sup> January **2026** – *(Chair)*

# Item 3: Update: Community Fund

Amelia Thompson

Somerset Community Foundation



# Thank You

# Item 4: Update: Office for Nuclear Regulation

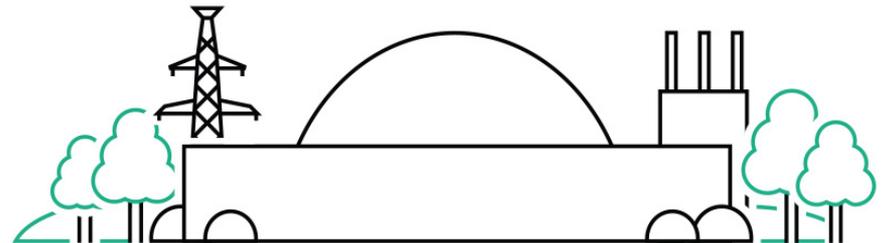
Alun Griffiths

Office for Nuclear Regulation (ONR)



## ONR Community Forum Report Highlights

Alun Griffiths  
September 2025 Update



# ONR Report Q2 2025

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In this period, routine inspections of the Hinkley Point C site covered the following:

- plant construction and/or commissioning;
- examination, maintenance, inspection and testing;
- quality assurance and records;
- radiography; and
- conventional (non-nuclear) health and safety, including life fire safety and emergency arrangements.

# ONR Report Q2 2025

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ONR continues its engagement with the project via regular site inspections, visits and meetings at NNB GenCo (HPC) Ltd's offices and supplier locations across the following themes:

- construction and commissioning
- design and safety case;
- organisational capability (including supply chain and quality);
- pre-operations;
- conventional health and safety and fire safety; and
- security.

These inspections, along with routine contact with other international regulatory bodies provide ONR with valuable intelligence on the progress NNB GenCo (HPC) Ltd is making developing its competence and capability to manage the design, procurement, and construction of HPC and will inform future permissioning decisions.

# ONR Report Q2 2025 - Permissioning

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- There have been no permissioning activities in this period.
- We have notified NNB GenCo limited of ONR intent to apply flexible permissioning to the introduction of the first emergency diesel generator (EDG) into a Unit 1 generator building.

# ONR Report Q2 2025 - Non-routine matters

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- The investigations into the tragic fatality that occurred on site in November 2022 and the separate event at site that resulted in a worker sustaining injuries as a result of a rebar mesh wall falling have concluded. The outcomes in each case are summarised as follows:
  - In relation to fatality, NNB GenCo Ltd. and both partners in the BYLOR Joint Venture are to be prosecuted for failings in relation to health and safety legislation.
  - In relation to the rebar mesh wall event both partners in the BYLOR Joint Venture are to be prosecuted for failings in relation to health and safety legislation
- These outcomes were communicated via our ONR website. Given that matters are now subject to legal proceedings, we are unable to comment further at this time.

# ONR Report Q2 2025 - Non-routine matters

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- At the last Community Forum it was reported that ONR had issued an Improvement Notice to NNB Generation Company (HPC) Limited (NNB GenCo), who are the Principal Contractor for the construction project. ONR found that there was a failure by NNB GenCo to plan, manage and monitor the construction phase and coordinate matters relating to health and safety regarding the maintenance and condition of tower cranes. This was in contravention of Construction (Design and Management) Regulations 2015, Regulation 13 (1).
- Since the notice was served, NNB Generation Company (HPC) Ltd, as the principal contractor, has put in place suitable and sufficient arrangements to ensure risks relating to the maintenance and condition of tower cranes across the HPC site are appropriately managed. We have confirmed that the requirements of the Improvement Notice have been complied with.

## Pre-submitted question

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- Given that one of the real reasons for delay at HPC is sabotage by workers keen to extend their employment, how is ONR identifying this and how effective is the Whistleblower operation in detecting sabotage at HPC?
  - submitted by Roy Pumfrey, *Stop Hinkley*

## Pre-submitted question

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- Answer: ONR has a significant and extensive regulatory footprint at the HPC site, implementing a proportionate and targeted inspection and permissioning approach that provides ONR with the necessary assurance that NNB GenCo is adequately controlling its activities. In addition to scheduled inspection, assessment and permissioning activities we undertake a programme of engagement and intelligence-gathering that includes worker engagement, particularly through the worker safety representatives on site and consideration of the adequacy of event reporting arrangements. We have a clear and effective whistleblowing (protected disclosures) and safety concerns reporting process that is available through the ONR website [Concerns, whistleblowing and complaints | Office for Nuclear Regulation](#).

# Thank You

# Item 5: Update: Environment Agency

Jon Ayers

Environment Agency (EA)

# Hinkley Point C Community Forum 18 September 2025

Environment Agency update  
Jon Ayers

# Hinkley Point C updates

- **Face-2-face 'Meet the Regulator'**-Drop-in session for Hinkley Point stakeholders held at Bridgwater Rugby Club on 10th September 2025.
- **AFD**- We continue to engage with the company on proposed AFD technologies and will be a statutory consultee in the planning process.
- **Non-Rad** -Positive recent inspection of STW. Agreement on Re-use of tunnelling spoil.
- **Nuclear Regulation** continues with inspections, review of submissions, and routine interactions. We continue to work closely with the ONR. Our focus is shifting to early commissioning activities.

# Relevant Publications

**ONR Climate Change [Report](#)** - ONR worked with us and other environment agencies throughout the themed inspection period and our regulators supported the inspection phase. Our insights are incorporated into this report on pages 17-19.

**Nuclear Taskforce Interim [Report](#)** - We welcome the report and its recognition of our role as an expert and independent regulator. The interim report asks several additional questions, and we are preparing responses and further evidence where the questions are relevant to our regulation. We also look forward to continued engagement with the taskforce as they finalise their conclusions and recommendations for publication in the Autumn.

**Corry [Review](#)** - an independent review of Defra's regulatory landscape was published in April 2025. It aims to streamline planning and environmental regulation through a transformative new approach, whilst maintaining robust environmental protections. We have responded to the 29 recommendations published in the review, nine are already being fast-tracked, with more actions on the way.

**Water Commission [Review](#)** - an Independent Water Commission review was published in July 2025. It aims to provide recommendations for a fundamental 'reset' of the water sector. We are considering what the recommendations in the report mean for the future of the EA, the options for our shape and design. We are developing a plan to ensure we continue to protect and enhance the environment and support sustainable growth.

**Last Energy PDR [Report](#)** - Last Energy is proposing to build four microreactors at its Llynfi site in south Wales and has been working with the UK's nuclear regulators through our new innovative review process for reactor designers.

# Consultation and Further Info

## Consultations

- [Winfrith](#) nuclear site – proposal to change radioactive substances permit.
- [Sizewell C](#) – construction site permit application.
- [Generic Design Assessment](#) – Comments processes open for comments on 3 x reactor designs.
- Hinkley Point B RSR permit varied (following consultation) to reflect end of generation.
  - A further RSR transfer application has been received to facilitate transfer of HPB from EDF to NRS, which we will now determine.

## Coming up (Autumn 2025)

- GDF Annual Report
- Radioactivity and Food and the Environment 2024 report
- Chief Regulator's Report
- GDA – GEH end of Step 2

## For regular updates on our nuclear regulation work or wider

- Consultations: [Nuclear consultations - Environment Agency - Citizen Space](#)
- Linked In: [Regulating Radioactive Substances, LinkedIn](#)
- Environment Agency website [Environment Agency - GOV.UK](#)

# Item 6: Project Progress Update

Andrew Cockcroft

Head of Stakeholder Relations and Social Impact

# Progress Update



Unit 2: Dome Lift in July 2025



Unit 1: Steam Generator Installation in July 2025

- 7 key milestones now complete for 2025 including dome lift and steam generator installation.
- Major milestones later this year will include the completion of primary circuit welding and completion of the pumphouse building.
- Mechanical and electrical installations already 6% complete on Unit 1.

# Pre-submitted Question

“Complacency on the rate of progress at HPC rules and contrasts with the EdeF Half Yearly Results of 24 July, which stated “HPC MEH programme: currently behind plan, notably due to delays in the delivery of materials. A wide range of improvement initiatives are underway, and the installation rates are expected to pick up by the end of the year.’ How are you getting on with this ‘catch up’?”

Submitted by Roy Pumfrey, Stop Hinkley

# Thank You

# Item 7: Workforce Uplift Topic Papers - Introduction

Andrew Cockcroft

Head of Stakeholder Relations and Social Impact

Nick Stone

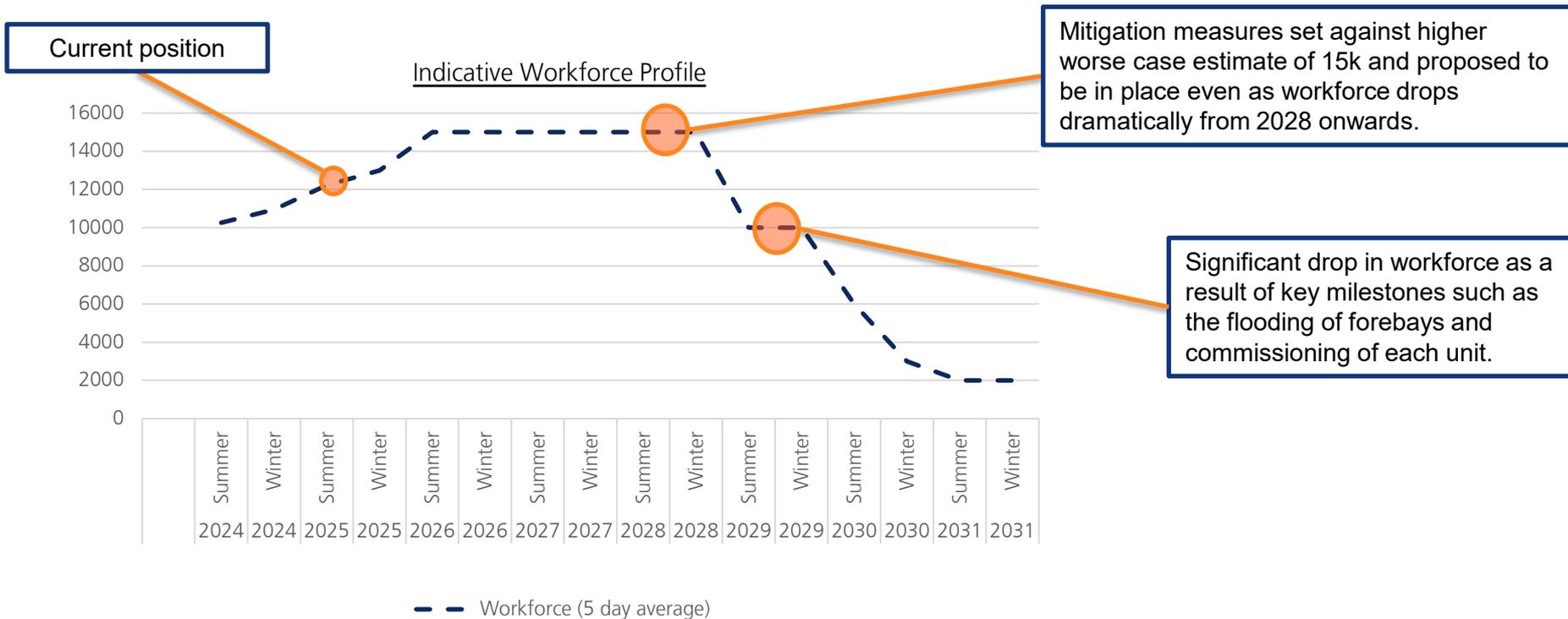
Head of Site Nuclear Compliance

Richard Clews

Planning Manager

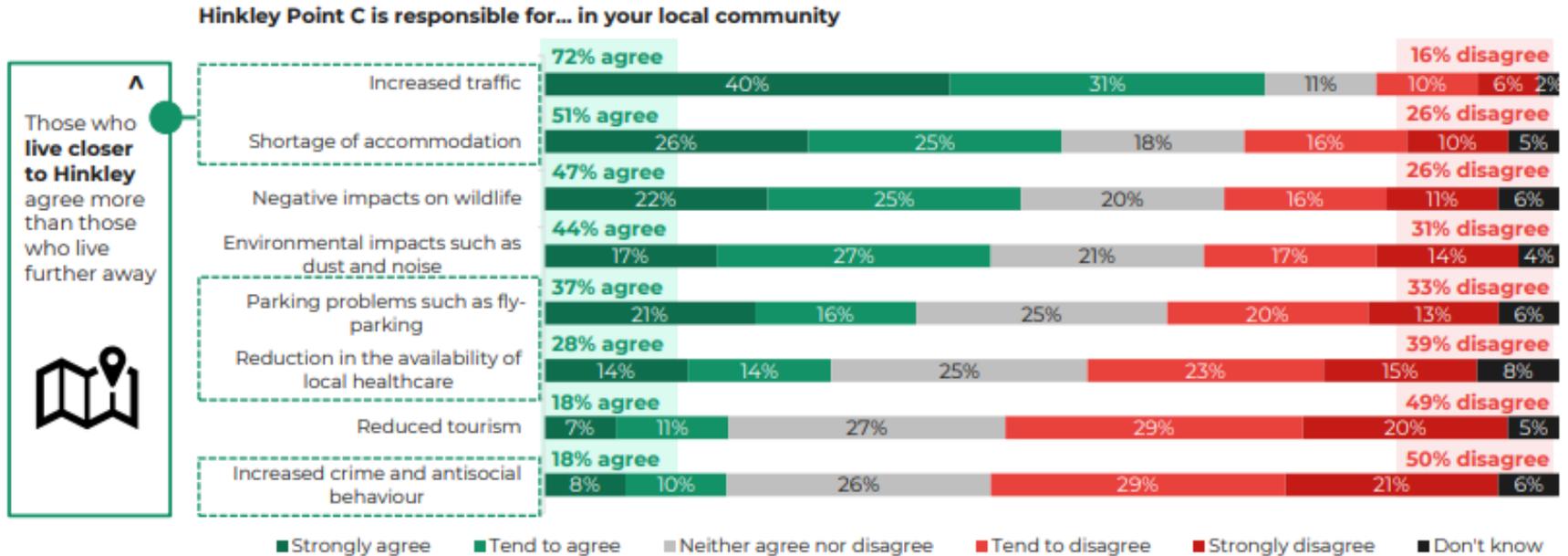
# Workforce Uplift – Introduction and Context

- Topic papers are under review by Somerset Council specialists.
- Overall mitigation package being considered is worth c.£30 million, not accounting for capital investments in accommodation and economic benefits to people and businesses.



**Above:** Indicative, higher workforce scenario being planned for.

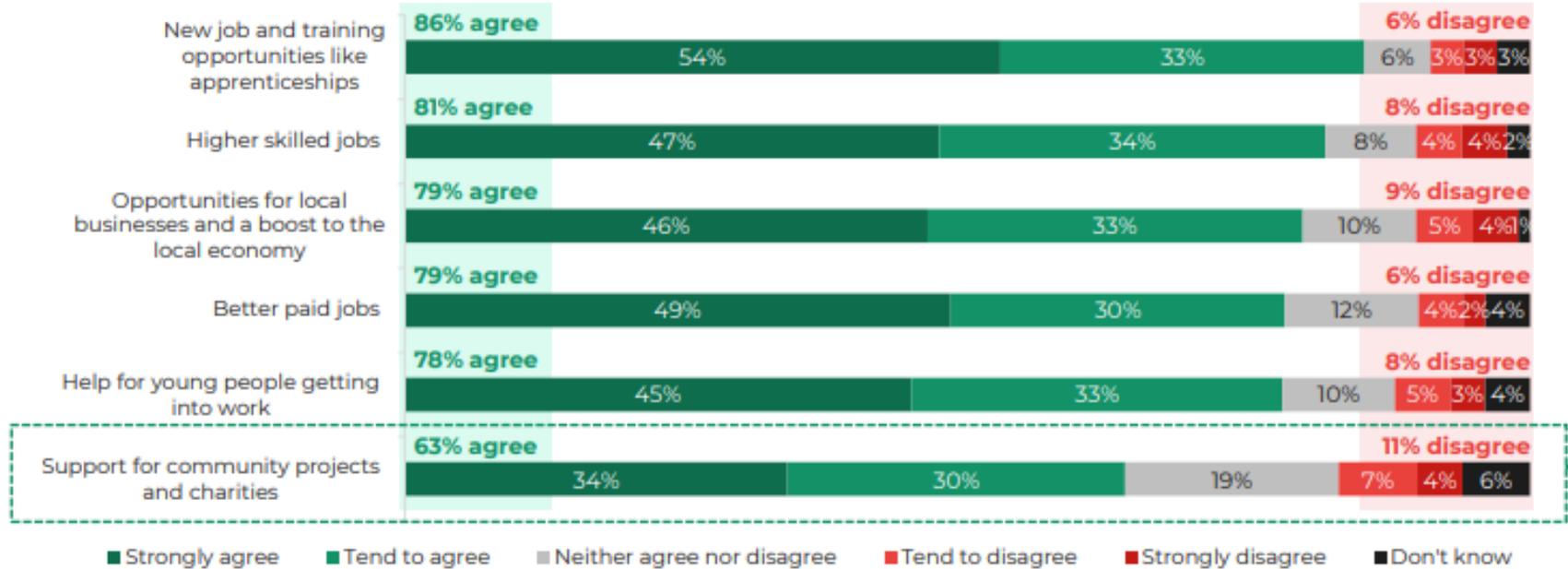
# Understanding Community Views



Above: Views expressed in latest HPC stakeholder survey  
 (\*Sample of 1,000 people in TA1, TA2, TA3, TA4, TA5, TA6, TA7, TA8, TA9 and TA21)

# Understanding Community Views

## Agreement that Hinkley Point C delivers... in the local community



Above: Views expressed in latest HPC stakeholder survey  
 (\*Sample of 1,000 people in TA1, TA2, TA3, TA4, TA5, TA6, TA7, TA8, TA9 and TA21)

# Understanding Community Views

- Views expressed in Somerset Community Foundation's Strengthening Communities Research involving over 300 respondents in an area drawn from Brean to Minehead.

Overall sentiment of the "place"

## "WHAT IS GOOD ABOUT LIVING HERE?"

The area is valued for its strong, supportive community, beautiful rural setting, good local facilities and safe, family-friendly environment. Residents appreciate the balance of peaceful countryside living with access to necessary amenities and social activities.

Overall sentiment: Positive and proud: most residents express satisfaction and pride in their community, highlighting the people as the best aspect of the area.

## "WHAT DIFFICULTIES DO YOU EXPERIENCE LIVING HERE?"

There are significant challenges faced by communities, particularly related to transport, housing, and social infrastructure.

General sentiment: Residents feel isolated and "stuck" due to poor transport and lack of local opportunities.

# Understanding Community Views

Overall sentiment on Hinkley Point C mirrors other research

## “WHAT DO YOU PERCEIVE AS THE IMPACT OF HPC?”

The development of Hinkley Point C has brought substantial change to the area, with the most significant impacts being on housing affordability, traffic and local employment. While many appreciate the economic and job benefits, there are concerns about rising living costs, community changes and environmental effects. The experience is varied, with some residents seeing clear positives and others facing challenges.

### General sentiment

- Positives: job opportunities, business growth, new friendships, and skills development.
- Negatives: housing affordability and renter insecurity, traffic, light pollution, and occasional strain on local services.
- Neutral/No impact: several respondents report little or no personal impact.

## Item 8: Proposed Mitigation

Andrew Cockcroft

Head of Stakeholder Relations and Social Impact

Nick Stone

Head of Site Nuclear Compliance

Richard Clews

Planning Manager

# Workforce Development

## Review and Assessment

- Evidence shows that the construction of Hinkley Point C is helping to drive growth and productivity with huge opportunity for the local area.
- There is particular focus on investment into the growth driving sectors of advanced manufacturing and clean energy.
- HPC is contributing an estimated £13.3 billion into the wider economy whilst £5.3 billion has already been invested into Somerset and the Southwest with over 1,500 business from the area within the supply chain.
- 14,000 people have now been trained in the Project's centres of excellence. This training provision is not only helping to boost local recruitment but is also helping to overcome nationally significant skills gaps and de-risk future projects.
- 1,520 Apprentices have been trained with 70% from Somerset and South West region

## Proposed Mitigations

- Maximise local workforce recruitment and training through:
  - Inspire Education Programme
  - Young HPC Programme
  - Apprenticeships, Traineeships and Supported Traineeships
  - Hinkley Support Operative (and other training pipelines)
  - Operation of the Centres of Excellence and Construction Skills and Innovation Centre to up-skill local people
  - HPC Jobs Service – Maximising local workforce
  - Local Supply Chain Engagement – Maximising local business use and workforce retention
- Community Fund Grants (e.g. support for Education Business Partnership)

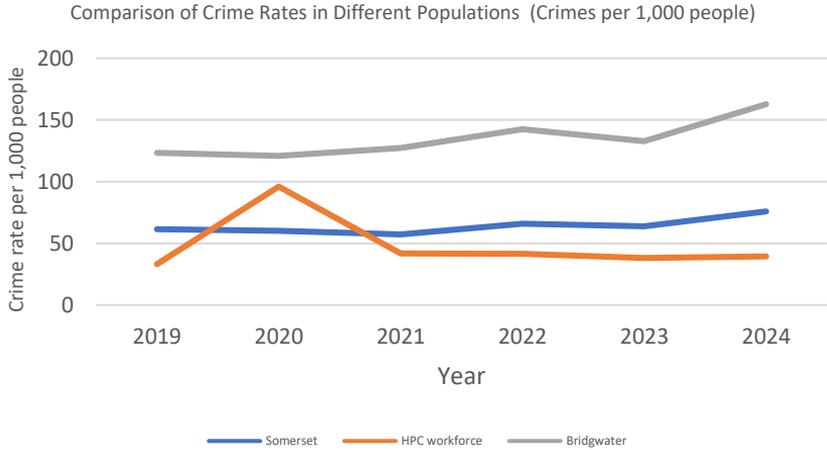
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# Community Safety

## Review and Assessment

- Data for crime and non-crime linked directly to the HPC workforce shows that the relatively small increases to incidents seen is not directly correlated to increased workforce numbers, providing a strong indication that current mitigation methods and strategies are proving effective at limiting impacts on the local community.
- Levels of anti-social behaviour reported by the public remain stable and at very low-levels with fly-parking reports making up the vast majority of complaints received.
- The Hinkley Point Community Fund has been particularly effective in the delivery of support to community-based projects, particularly in those that have and will continue to build community cohesion and help development more resilient communities for the future.
- The conclusions of the original assessments undertaken within the Development Consent Order remain unchanged but we will continue to use a precautionary approach recommended within the ES. As a result, all mitigation measures currently in operation are proposed to be extended and/or increased



# Community Safety

## Proposed Mitigation

- Increased number of officers for the Hinkley Policing Team
- Funding for continued Community Safety Officer and Community Safety Manager (\*Council posts)
- Increased Community Fund for Residual and Intangible Impacts
- Funding for community safety grants through the Community Safety Group
- Funding for community and on-site fire safety through DSFRS
- Funding of ambulance response through SWAST
- Provision of rural car park fund
- Funding for Council roles to support accommodation and HMO management



# Environment

## Review and Assessment

- Assessment focused on how the workforce will be transported to site and whether working patterns give rise to new or different impacts compared to those in the DCO.
- Due to limited changes to transport volumes, concluded that there are either no implications from workforce uplift or that the impacts remain within the expectations of, or are similar to the upper scenarios for, the impacts originally anticipated.
- In relation to noise, vibration, air quality and sustainability, the additional transportation required for a peak workforce of around 15,000 would be similar to the original assessment.
- For light pollution and terrestrial ecology, monitoring of ecological receptors around the site continues every quarter and no impacts have been identified. This element would not change for a higher workforce.

## Proposed Mitigation

- Maintain existing environmental strategies and regular monitoring processes with reports presented to the Environment Group and escalated to the Socio-Economic Advisory Group.



# Health

## Review and Assessment

- Highly successful Hinkley Health service in operation that is limiting the use of public services in the local area. The service has and will continue to expand and provides a holistic healthcare offering that includes a GP.
- Zero referrals into local practices in 2024 and in past 12 months 294 referrals to hospital (0.35% of total visits into local A+E system).
- Ambulance call outs average 13 per month and continue to be fully funded.
- Hinkley Health is successfully diverting demand from local services and is providing a “net” benefit - reducing strain on local GP practices given that the home-based workers employed at HPC also benefit from the private services available.
- Noted potential increase in the number of family members moving to the area over the period of peak construction. Although these individuals would continue to be supported through national NHS provision, we are considering an option to pre-emptively mitigate this impact through the funding of two Health Visitors

## Proposed Mitigation

- Increased provision of Hinkley Health to include further GP provision (actively removing pressure on local services)
- Funding for SWAST to cover call-outs (also supports Community Safety) and local liaison for emergency preparation.
- Funding for local Health Visitors to support workforce families.
- We will also continue the provision of preventative health measures including health promotions and the operation of sports infrastructure (both directly at the campus accommodation and indirectly through s106 agreement payments). Locally based health and wellbeing initiatives are also funded through the HPC Community Fund.

# Health

## Current Staffing of Hinkley Health

Practice Manager: 1

GP: 1

Administrators: 3

Clinical manager: 1

Emergency Nurse manager: 1

Emergency Treatment Nurses: 24

Health Care Assistant: 2

Occupational Health Advisor: 1

OH Technicians: 13

Physiotherapist: 1

Physiologist: 1

Chaplain: 1

OH Physician: 4 days per month

Occupational Hygienist: 1

Occupational Hygiene Technician: 4

To be expanded in line with on-site demand



# Tourism

## Review and Assessment

- Numerous surveys have confirmed that the Hinkley Point C project is not directly impacting on the reputation of wider Somerset tourism sector as a whole.
  - Latest survey: 97% indicated they had had a good or very good experience. None of the respondents indicated that their enjoyment had been spoilt by the cost of accommodation.
  - 92% of respondents indicated that the project would make no or very little difference to them.
- The number of non-home-based workers expected to be accommodated in tourist accommodation would be more than originally assessed in the DCO Application but would require over 3,000 more workers to choose this accommodation type to result in significant impact on availability.
- Acknowledgement of some concerns that the continued use of the former Pontins site may lead to limited and geographically bound changes for some local businesses located close to the former Pontins site now being used for accommodation.

## Proposed Mitigation

- Mitigation focussed on support for Brean
- Funding for Tourism Officer (Council post)
- Targeted business consultancy support for Brean.
- National and regional marketing for Brean.
- Noted the significant private investment into the locality during 2024 and 2025 which indicates potentially increasing business confidence in the area but a transition to larger, self-contained parks vs. smaller individual traders.
- The mitigation measures would build on existing marketing and destination management provision with future work potentially looking at market analysis, development of a destination plan and the provision of business diagnostics and tailored interventions for smaller businesses.

# Transport

## Review and Assessment

HPC has a positive record of managing transportation to limit the number of road movements required and has remained within the original DCO expectations for both workforce and freight movements despite the increasing workforce.

However, traffic, transport and parking remains one of the more obvious aspects of the project's likely impact on the local communities.

Uplift will be assessed through transport modelling, accounting for the five-day workforce number, shift patterns and distribution of accommodation. It will account for an average number of day workers and visitors to capture typical transportation needs.

Currently, final mode journey to work is approximately:

- Walk 4.5 – 4.6%
- Cycle 0.7 - 1.6% (seasonal variation)
- Motorcycle 0.4%
- Car (driver) 1.3 - 2.8%
- Car share 0.9 - 2.4%
- HPC Bus Service 88 - 89% (typical level)

Modelling will use historic trends and assessments of changes in distribution and numbers. This will inform the Topic Paper, which will feed into any updates to the Construction Workforce Travel Plan, Bus Strategy and Car Share Strategy.

The DCO Environmental Statement assessment focused on five aspects:

- Severance
- Driver delay
- Pedestrian delay
- Pedestrian amenity and
- Accidents and safety

We are not anticipating any new or materially different impacts compared to the ES assessment, with mitigation continuing to manage each aspect effectively.

HPC are working with the Highway Authority on all aspects of transportation modelling and assessment to conclude the assessment.

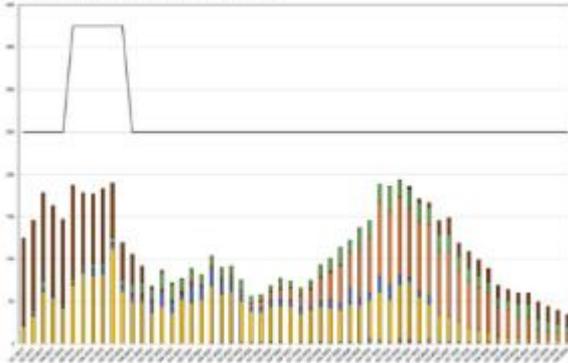
Reporting will continue through TRG and Transport Forum.

# Transport

## Freight

- HGV movements and delivery arrangements are not proposed to change due to the increasing workforce. The Project is well below the upper-limits set by the DCO and the greater workforce does not project HGV deliveries above DCO limits.
- Use of warehousing off-site to manage component storage and DMS used to manage and spread deliveries as required.
- Continued use of marine deliveries to reduce road movements.

Graph 8: HGV Profile (June 2025) - Draft



## Proposed Mitigation

- Increased local parking provision (e.g. Campus parking extension, J23 extension and use of Bridgwater Rugby Club)
- Commitment to monitor road condition through surveys and provide financial liability for required repairs.
- Continued provision for dedicated fly-parking prevention team to monitor and invoke the code of conduct.
- Support for transport related issues from expanded Hinkley Point C Police beat team
- Rural car parking fund to expand parking provision in local villages
- Continued drive to increase use of the HPC car share scheme
- Provision of HPC Community bus running a free service between Bridgwater and Minehead

# Accommodation

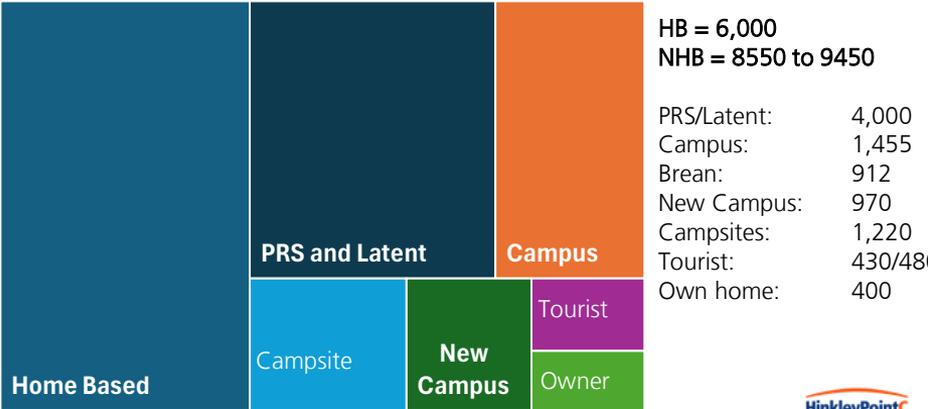
## Review and Assessment

- Demand for additional bedspaces in the private rental and latent accommodation sector will be larger than originally planned by c.2,000 bedspaces and will require additional provision and mitigation during peak construction. However, PRS provision has also increased considerably.
- The residual impact *after* existing mitigation and the proposed new strategic interventions (\*including the new Campus) is assessed as being the same as the Development Consent Order.
- The reduction in residual impact is due to the provision of project accommodation and strategic interventions, including the two original Campuses, the use of Brean Pontins, the agreements in place with caravan providers, and commitment to a new temporary campus of 1,000 bedspaces, totalling project accommodation for nearly 4,500 workers in total.
- The Hinkley Housing Initiative, managed by Somerset Council, has brought forward nearly 4,000 bedspaces to the market.
- In addition, the project has continued to see that c.35% of its workforce are 'home-based', with no impact on accommodation.

## Proposed Mitigation

- Proposal for new 1,000 bed Campus at J.24
- Continued commitment to the Housing Fund for housing initiatives – increasing bed spaces and supporting affordable housing developments. 4,000 bedspaces have been delivered by this scheme to date.
- Funding for posts within Somerset Council to manage and deliver the initiatives, monitor housing information and manage HMOs.

### WORKFORCE ACCOMMODATION (15,000 PEAK)





# Campus details

## Facilities would include:

- Restaurant, bar, gym, shop
- 1,000 bedspaces in two-storey modular blocks
- Lounge areas and meeting rooms

## Transport:

- Parking spaces for cars, bikes and motorcycles
- On-site direct bus service to HPC
- C.40 movements per day and transport modelling of private vehicle usage during working week.

# Item 8.1: Decision-making

Joanna Whitehead  
Somerset Council

# Item 8.1: Decision-making (1)

- **Examples of the considerations prior to making decisions**
  - Review all seven topic papers using in-house specialists, our planning team and our legal advisers, plus some external consultancy support for several topics. Six of the seven papers have been received.
  - Consider both a larger workforce and a longer project.
  - Officers to assess whether it agrees that EDF has identified the impacts fairly and as accurately as possible and whether it agrees with the legal statements at the end of each of the topic papers.
  - Mitigations need to recognise a workforce change upwards from 8600 which is the number the Council and other services have had mitigated so far.

# Item 8.1: Decision-making (2)

- **Examples of the considerations prior to making decisions**
  - Review what has worked well and what the shortcomings of various mitigation approaches in the past have been, so that learning is embedded in what happens next.
  - *Engage* with Members, relevant LCNs, and other governance structures at points in the process.
  - Understand the links with TCPA applications for additional parking and accommodation solutions.
  - *Topic papers may be re-drafted with amendments following interim feedback.*
  - Agree with EDF which of the project's management plans and strategies need to be updated, and any additional monitoring that will be required by either party.
  - Agree the heads of terms for the Supplementary S106.

This is not a planning application therefore does not follow the processes most people would recognise.

# What happens at the end?

Assuming the topic papers are judged to be an accurate representation of the impact, that we agree with EDF's legal statements and that proposed mitigations and amendments to relevant strategies/plans are proportionate, relevant and meet any required regulations, the Council will:

- Hold the concluding engagement sessions with relevant governance groups which largely revolve around elected Members and Directors.
- Take any relevant decisions [for example, seeking permission to represent the Council at meetings where votes are needed] through the internal decision-making processes as laid out in the Council's Constitution and Scheme of Delegation.
- The agreement to enter into the resulting Supplemental S106 agreement will be taken at the Strategic Planning Committee, and not by an individual Director or Lead Member.
- The suite of final topic papers and Supplemental S106 will be available on the Council's website.

# Thank You

## Item 9: Discussion

## Item 10:

**Date of next meeting: Thursday 15<sup>th</sup> January 2026**

Chair

# Thank You